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NECESSITY OF ENDING THE ECONOMIC, COMMERCIAL AND
FINANCIAL EMBARGO IMPOSED BY THE UNITED STATES
OF AMERICA AGAINST CUBA

Report of the Secretary-General

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I. INTRODUCTION

1. On 26 October 1994, the General Assembly adopted resolution 49/9, entitled "Necessity of ending the economic, commercial and financial embargo imposed by the United States of America against Cuba", in which it requested the Secretary-General, in consultation with the appropriate organs and agencies of the United Nations system, to prepare a report on the implementation of the resolution in the light of the purposes and principles of the Charter and international law, and to submit it to the Assembly at its fiftieth session.
2. Pursuant to that request, by a note dated 8 March 1995 and a reminder dated 13 July 1995, the Secretary-General invited Governments and organs and agencies of the United Nations system to provide him with any information they might wish to contribute to the preparation of his report.
3. The present report reproduces the replies from Governments and from organs and agencies of the United Nations system that had been received as at 19 September 1995. Further replies will be reproduced as addenda to the present report.

II. REPLIES RECEIVED FROM GOVERNMENTS

ANGOLA

[Original: English]

[6 June 1995]

The Republic of Angola notes with concern that, instead of seeing positive signs leading us to presume that, through dialogue between the interested parties, an end would come to the blockade, the reality is that the Senate of the United States has considered even harsher measures to strengthen the wall that has surrounded the Republic of Cuba more than 35 years in flagrant violation of the norms and principles that govern relations between independent and sovereign States.

ARGENTINA

[Original: Spanish]

[16 March 1995]

In the Argentine legal regime there is no law or measure of the kind referred to in the preamble to the resolution in question.

AUSTRALIA

[Original: English]

[3 August 1995]

Australia has refrained from promulgating and applying laws and measures of the kind referred to in the preamble to resolution 49/9, namely, laws and regulations whose extraterritorial effects affect the sovereignty of other States and the legitimate interests of entities or persons under their jurisdiction, as well as the freedom of trade and navigation.

BAHRAIN

[Original: English]

[22 August 1995]

The competent authorities in the Government of the State of Bahrain are not involved in any kind of embargo imposed against Cuba.

BOLIVIA

[Original: Spanish]

[21 June 1995]

The Government of the Republic of Bolivia has not adopted any legal provisions or measures of the kind referred to in General Assembly resolution 49/9. Consequently, there are no provisions, measures or laws which the Government of Bolivia would have to repeal in this regard.

BRAZIL

[Original: English]

[27 June 1995]

1. Brazil reiterates its consistent position that discriminatory trade practices and extraterritorial application of domestic laws run counter to the need for promoting dialogue and ensuring respect for the principles and purposes of the Charter of the United Nations.

2. In accordance with resolution 49/9, Brazil did not promulgate or apply any law, regulation or measure the extraterritorial effects of which could affect the sovereignty of other States and the legitimate interests of entities or persons under their jurisdiction or the freedom of trade and navigation. Brazil's legal system does not recognize the validity of the application of

measures with extraterritorial effects. It is to be noted that companies located in Brazil are subject exclusively to Brazilian legislation.

3. Measures by any country that violate the provisions of resolution 49/9 and that were taken unilaterally or are at present under consideration would affect the interests of the international community as a whole and violate generally accepted principles of international law. They cannot therefore be considered in a strictly bilateral context. They should be reviewed and changed, where appropriate, in order to bring them into conformity with international law.

CAMBODIA

[Original: French]

[22 May 1995]

The royal Government of Cambodia, in line with the position it put forward at the forty-ninth session of the United Nations General Assembly, believes that it is duty-bound to express its solidarity with the innocent people of Cuba and its desire to see them freed from the embargo imposed against them for more than 30 years.

CANADA

[Original: English]

[13 July 1995]

1. Canada has not promulgated or applied laws or measures of the kind referred to in the preambular part of resolution 49/9. In October 1992, Canada issued an order to block compliance in Canada with an extraterritorial measure of the United States, being section 1706 (A) of the "Cuban Democracy Act" (the National Defence Authorization Act for the fiscal year 1993). The Canadian blocking order remains in effect. The Government of Canada has advised the Government of the United States of its view that the provisions of section 1706 of the Cuban Democracy Act that purport to regulate the activities of companies in Canada should be amended or repealed.

2. The Government of Canada has also advised the Government of the United States of its concern about the provision of section 1706 of the Cuban Democracy Act that prohibits vessels that enter Cuba from engaging in trade of goods or the purchase or provision of services from loading freight in the United States for 180 days after their departure from Cuba.

3. The Government of Canada also strongly objects to two bills (the Helms/Burton bills) currently before the United States Congress that would expand the application of the United States embargo of Cuba. These proposed measures, if implemented, would violate United States obligations under international agreements and are inconsistent with generally recognized

principles of international law. Canada is actively conveying its concerns both to the US Administration and to Congress.

COLOMBIA

[Original: Spanish]

[17 August 1995]

The Government of Colombia has not unilaterally promulgated or applied any laws or measures against other States which would affect the freedom of international trade and/or navigation.

CONGO

[Original: French]

[23 August 1995]

The Congolese Government reaffirms that it has always supported the lifting of any measure which violates the principles of the international conventions to which the Congo is a party.

CUBA

[Original: Spanish]

[9 June 1995]

1. In three consecutive years and at the urging of a growing number of countries, the General Assembly adopted resolutions 47/19 of 24 November 1992, 48/16 of 3 November 1993 and 49/9 of 26 October 1994 on the necessity of ending the economic, commercial and financial embargo imposed by the United States of America against Cuba continuously for more than three decades.

2. In each of these resolutions the General Assembly also rejected the extraterritorial nature of the measures applied by the United States, in violation of the Charter of the United Nations and international law.

3. The United States has ignored the call made by the international community in these resolutions and is persisting in its attempt to break down the clearly expressed will of the Cuban people firmly to defend their inalienable right to independence and self-determination.

4. The United States Government is continuing its economic aggression against Cuba and is also exerting political pressure and making veiled or open threats against other nations to induce them to cut their ties with Cuba and join the United States Government's policy of isolating the Cuban nation.

5. In addition to the complex conditions which Cuba faced in striving to achieve its progressive reintegration into the international economy and the recovery of its economy, Cuba had to deal with the adverse consequences of the

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so-called "Torricelli Act" in all spheres of national life and in its international relations, as was duly noted in the reports of the Secretary-General (A/48/448 and A/49/398 and Add.1) on the subject.

6. On 20 August 1994, the United States President adopted new regulations placing maximum restrictions on travel and the sending of packages and remittances by Cubans residing in the United States to their relatives in Cuba; these regulations greatly aggravated the effects of the embargo for Cuba and also did much to obstruct normal relations between Cubans residing abroad and their relatives on the island.

7. Recently, the international community learnt that new initiatives have been put forward in the United States Congress which, rather than being guided by respect for the resolutions adopted by the General Assembly calling for the lifting of the embargo unilaterally imposed against Cuba, include new measures to expand the embargo.

8. The Helms/Burton bill, which has the objective, inter alia, of internationalizing the embargo against Cuba, only goes to show that the cold war did not end for all in an equal manner (document A/50/172, recently circulated, includes an analysis in extenso of the main implications of this bill).

9. The General Assembly has been kept informed of the adverse impact which these aggressive measures have had on the Cuban economy and on the Cuban population's standard of living, and of how the relocation of markets has led to a significant increase in procurement costs, instability of supplies and the destabilization of distribution and production flows.

10. The General Assembly has also been informed of how the measures applied against Cuba by the United States of America exacerbated the financial difficulties already in existence by depriving Cuba's economy of sources of external financing.

11. For Cuba the scarce and costly external financing received (even though most of it is guaranteed by contracts for sugar, nickel and other export products) includes in its cost, already high because it comes from commercial suppliers, surcharges of never less than 3 per cent merely because of the "country risk" involved in negotiating with embargoed Cuba.

12. This results from the absence of support from the main international financial institutions and from many private agencies in anticipation of reprisals from the United States of America, and from the general awareness in the business world of the restrictions of all types under which Cuba trades because of the embargo.

13. The United States authorities, through their control over a significant proportion of international banking operations, have also frozen funds released by Cuban firms to make international payments.

14. On 13 May 1994 the Cuban fishing fleet in Canada transferred US\$ 45,000 to the firm SERVINAVER Panama in order to guarantee the payment of services requested by the vessel Golfo de Guahanacabibes when passing through the Panama

Canal. This transfer was processed by Toronto Bank but never reached its destination because the Office of Foreign Assets Control of the United States Department of the Treasury seized the money.

15. Maritime transport is another specific area in which the repercussions of the embargo on the development of Cuba's external trade are being felt.

16. For each journey from Europe or Asia of a vessel engaged in trade with Cuba, the additional costs compared with those for a similar operation from the United States of America are \$215,800 from Europe to Havana and \$516,700 from Asia to Havana.

17. Since the entry into force of the "Torricelli Act", many carriers are demanding higher freight charges on the grounds that after entering Cuban ports, a vessel will not be admitted to United States ports for six months.

18. These carriers have cited examples such as the specific case of what is taking place in the state of Virginia, United States of America, where the authorities included in the official documentation required for port operations for vessels a declaration that they had not entered Cuban ports during 180 days prior to arrival.

19. The transportation of grain, which Cuba is forced to import, has had to be secured in recent months at \$80 per metric ton, while in previous years it could be secured at about \$40.

20. In summary, losses resulting from the surcharges for certain imported products and higher freight costs for these products in 1994 alone amounted to some \$60 million, a level similar to the volume of losses from the same cause in 1993.

21. The losses may be broken down into the following main categories:

(a) Losses in connection with the import of certain foodstuffs (wheat flour, soy flour, wheat, maize, soya beans, chicken and milk): \$35.9 million;

(b) Losses in connection with the import of petroleum products (crude, fuel oil and gas oil, resulting from freight costs alone): \$8.4 million;

(c) Losses in connection with the import of raw materials (PVC resin, polyethylene resin, cardboard waste, corrugated cardboard, coke and kraft paper): \$2.2 million;

(d) Losses in connection with the import of medicines and public health supplies (resulting from freight costs alone): \$3.8 million.

22. The embargo has been aimed particularly at hindering export production, one of the few sources of foreign exchange for Cuba. This action has been particularly detrimental to sugar production, the mainstay of Cuban industry.

23. The progressive deterioration of sugar cane cultivation over the past four years has to a large extent resulted from the lack of chemical products

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(fertilizers, pesticides and herbicides) required for sugar cane production and of fuel to maintain the high level of mechanization which had been attained.

24. In addition to being in close geographic proximity with Cuba, the United States market is also the most competitive market in the world for chemical products. The additional cost incurred in Cuban purchases of these products in 1994, resulting from the higher prices and freight costs, amounts to over \$8 million.

25. These additional costs, which are not the only costs, drain the limited financial resources available to Cuba and contribute significantly to the fact, of cardinal importance for Cuba, that its main industry is producing at only 50 per cent of installed capacity.

26. In 1994, as in 1993, business with subsidiaries of United States companies located in third countries was practically nil, as a result of the notorious effects of the implementation of the "Torricelli Act", particularly because of its extraterritorial implications, a situation which had already been described in the report of the Secretary-General (A/49/398 and Add.1).

27. The General Assembly was duly informed of how the United States Government disregarded the appeal by the international community and not only has failed to lift its criminal and illegal embargo against Cuba, thereby violating the resolutions already adopted, but also has not hesitated to use even covert forms of aggression through intimidation, blackmail and dirty dealings with third parties in order to step up its policy of hostility against and isolation of the Cuban nation.

28. The United States Government has continued its meticulous and systematic monitoring of the initiation and progress of all commercial negotiations and of investments initiated by Cuba with capital from third countries in order to thwart them.

29. Last year the Government of the Republic of Cuba was informed by the representatives of two large firms from developed countries that major investment projects which each of them was negotiating in Cuba in the area of tourism would be halted as a result of direct pressure put on them by the United States authorities.

30. A company of Canadian origin which was making large deliveries of paper and wood to Cuba recently announced that it could not continue its operations because of the strong pressure that was being exerted on it by the United States Government. According to executives of the company, that pressure resulted in heavy losses, since 80 per cent of its operations are conducted in the United States.

31. In the energy area this pressure has been particularly intense.

32. A Mexican company which was participating in a major project designed to bring into operation one of Cuba's main refineries was visited by United States officials, who told company executives that their business with Cuba violated

the agreements made between Mexico and the United States of America and could damage relations between the two countries.

33. At the same time, the United States Government continued to take steps to undermine the negotiations which Cuba is conducting for the purpose of completing the construction of its first nuclear power plant. The United States Government not only spread doubts about the safety and viability of this project but also contacted the parties involved in the negotiations in order to impose conditions, tried to block the authorization of the respective Governments to the participating companies and made threats as to the future of their ties with the United States.

34. In early 1995, the United States Government once again sent to a large group of countries a document in which it warned their respective Governments, economic entities and investors about the disadvantages of investing in Cuba and the adverse consequences that could result for their business.

35. We have learnt that the addressees of these letters include the Confederación Española de Organizaciones Empresariales and the Instituto de Comercio Exterior of Venezuela.

36. In February 1995, a representative of a Netherlands firm in Cuba which normally supplies spare parts and other items for the Cuban fishing fleet informed the head office of the tuna fleet that it had been pressured by the United States authorities to stop trading with Cuba.

37. In addition, there are the efforts to influence the Governments of developing countries not to acquire the innovative and in some cases unique products of the Cuban biotechnology industry, without concern for the thousands of children's lives which these products of recognized value could save.

38. Further examples of actions of this nature against companies, institutions or Governments have not been given because, in many cases, divulging them would involve risks and even higher penalties.

39. According to preliminary estimates, the total costs to the Cuban economy, taking into account lost income and additional outlays caused by the embargo in 1994, amount to \$1 billion, a figure which represents about 50 per cent of Cuba's total imports that year.

40. Without the embargo, Cuba would not only be able to use this \$1 billion to increase its imports by a commensurate amount, but would also have access to additional sources of financing which today are denied to it because of the adverse effects of the embargo.

41. The continuing aggressive measures against Cuba by the United States and its escalation of those measures in recent years are designed to produce a "whirlpool" effect in the economy, i.e., to ruin it by gradually cutting off its resources. According to the calculations made by advocates of this policy, it would cause such a serious deterioration in the standards of living of the population that spontaneous public demonstrations of popular discontent would occur, bringing to an end the social revolutionary process begun 36 years ago,

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and thereby fulfilling the main objective of the foreign policy towards Cuba of the last nine United States administrations.

42. In 1989 the daily per capita nutritional index of the Cuban population compared favourably with that of countries of similar and even higher levels of development.

43. As a result of the factors described earlier and in particular of the effect of the measures to intensify the United States embargo against Cuba, there has been a progressive deterioration in the consumption of important elements of the daily diet. If we take consumption in the year 1989 as a base, for the year 1993 there was a decline in the daily per capita diet equivalent to 40 per cent of proteins, 64 per cent of fats, 67 and 62 per cent of vitamins A and C respectively, 22 per cent of iron and 19 per cent of calcium.

44. Nutritional deficiencies have a particular impact on such segments of the population as pregnant women and children under the age of five. Anaemia is increasingly affecting pregnant women, and also children between six months and five years of age.

45. The incidence of low birth weight among newborn babies increased from about 7.6 per cent in 1990 to about 9 per cent in 1993. The incidence of low weight among women at the beginning of pregnancy, among women under nutritional monitoring, increased from 8.7 per cent in 1990 to 10 per cent in 1993.

46. The Government of Cuba has made considerable efforts to mitigate the traumatic effects of the criminal blockade on the Cuban nation and has tried to ensure, with the limited resources available to the country, that food and medicines are equally distributed among the people and that the levels of medical care, education, security and social welfare are maintained.

47. Economic reforms have been undertaken to boost food production, revive the export potential and production activity in various sectors and restore to an acceptable level the provision of basic services to the population; although the results of these changes are still modest and do not meet all needs, they are encouraging.

48. Even though spending on food and medicines accounts for a significant proportion of total imports, the effect on the country's ability to pay is such that it has been impossible to have enough resources to maintain the level of health services, medicines and nutrition attained by our country in previous decades.

49. The shortage of foodstuffs and industrial raw materials caused by the embargo against Cuba is having a debilitating effect on the physical and mental health of our people. Our women are particularly affected since they are forced to live by their wits and devise ways and means of meeting the food requirements of their families, improving their nutrition, and maintaining their own personal hygiene and that of their households, thus forgoing any rest and leisure.

50. It is virtually impossible under current conditions for our food industry to produce semi-processed or canned foodstuffs, since women workers have to put in the equivalent of a day's work at home making preserves.

51. The deteriorating economic situation and lack of access to markets as a result of the embargo has created considerable shortages of many inputs that are crucial to the operation of key sectors that provide services to the Cuban public.

52. One of the most illustrative examples is in the health sector, where the shortage of waste disposal, sanitation and vector control facilities has led to a deterioration in the population's hygiene and health situation and consequently to a greater likelihood of the outbreak and spread of disease.

53. Major pharmaceutical firms and suppliers of medical equipment and medical equipment spare parts, which had historically maintained trade links with Cuba, recently informed the Cuban authorities officially that since their products either contained United States components or were manufactured under United States technological licences which were affected by the ban imposed by the United States federal authorities, it was impossible to proceed with the deliveries.

54. The companies that have been forced to take such decisions include:

(a) Wellcome (Diagnostic Division) (United Kingdom). This Division was taken over by its United States office, which cut off the supplies;

(b) Shuber Seal (Denmark), which sells rubber stoppers for medical purposes, advised that because of United States Government regulations, it would stop exporting to Cuba;

(c) Ohmeda (United Kingdom). This company, which sells respirators and anaesthesia machines, said that it could not supply equipment and spare parts since they required a special licence from the United States authorities;

(d) Hospal (Germany). Asked to supply dialysis and plasmapheresis equipment, this firm replied that United States regulations did not allow it to sell to our country;

(e) Janssen (Belgium). The firm advised that in order to sell medicines to Cuba, they need to apply for an export licence from the Government of the United States of America, whose formalities take up to six months;

(f) Miramed (Italy). This company sells the medical equipment and instruments for the care of patients with kidney failure. It refused to sell to Cuba, citing reasons similar to those indicated above.

55. It is Cuban citizens whose lives depend on the implantation of a pacemaker who are in the most difficult situation. Cuba has been importing pacemakers for a number of years from two firms: Teletronics of Australia and Siemens Elema of Sweden. In late 1993 Teletronics informed Cuba that it was having problems in supplying the country with pacemakers, since they contained components

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manufactured in the United States, despite the fact that Teletronics had been selling large quantities of the product to the island for a long time.

56. In July 1994 the firm Siemens Elema informed Cuba in writing that its pacemakers division had been sold to the firm St. Jude Medical Inc. of St. Paul, Minnesota, United States of America, and that we should deal with that firm for future purchases. It is common knowledge that no United States-based firm can sell its products to Cuba. In other words, the two suppliers we used to depend on have stopped supplying us with pacemakers, which are vital to the patients concerned.

57. Various levels of education are also adversely affected because they lack the essential facilities required for their proper operation. No educational or health centres have stopped providing services to the public, and it has been possible to keep the main indexes of mortality and morbidity from rising, thanks to the considerable skills and altruism of teachers, doctors, nurses and technicians and to the organization and structure of the country's health and education system. However, material constraints have caused a general decline in the level of services, affecting some individuals more than others, and have led to the interruption or postponement of some health programmes.

58. The embargo policy also violates the inalienable right of the peoples of Cuba and the United States to maintain sustained and unrestricted cultural exchanges. Cuban artists have been systematically denied entry visas into the United States of America despite the fact that they were invited by prestigious United States institutions. Cuban artists and composers cannot be paid copyright fees for the playing, broadcasting and marketing of their music in the United States and other countries as a result of the extraterritorial application of the embargo, which violates internationally recognized norms on the protection of intellectual property.

59. The economic, trade and financial embargo imposed by the United States against Cuba affects not only Cubans living in Cuba. There are many examples of how Cubans living abroad, especially those who decided to settle in the United States itself, have been suffering increasingly from the restrictions. In the past few years, as a result of increasing shortages in Cuba, Cubans residing abroad had been making more frequent remittances of foreign exchange and sending parcels containing foodstuffs, medicines and other personal effects to help their relatives on the island. Cubans residing in the United States who were on a visit to Cuba and Cubans who were returning to the island after visiting their relatives in the United States were entitled to carry up to 10 kilogrammes of medicines as excess luggage. In 1993 most of the approximately 30,000 Cubans who travelled to the United States to visit their families took medicines back with them on their return trip as did some of the resident Cubans in the United States who visited Cuba. It is estimated that at least some 300 tons of pharmaceutical products were brought into the island in 1993.

60. From 20 August 1994 on, this situation became particularly more difficult when the United States Administration imposed new restrictions which adversely affect the principles of family reunification and the basic right of Cubans residing in the United States to travel freely to their country of origin. Such restrictions also have a psychological impact on thousands of Cuban families

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which have settled in the United States; they are no longer able to assist their relatives in Cuba and are beginning to suffer from the stress of being unable to do so in view of the hard times facing the country.

61. These measures are contrary to the spirit and letter of General Assembly resolution 49/182, which was adopted with a view to reaffirming the importance of family reunification and the freedom to travel as universally recognized human rights. Notwithstanding the foregoing, those who opposed these regulations by exercising their right to travel are now living in a stifling and tense atmosphere and are being harassed by United States agencies, especially the Department of the Treasury.

62. In view of the decision of some Cubans to travel to Cuba through third countries, this Department, through its Office of Foreign Assets Control, has begun to enforce more strictly the provisions relating to the ban on travel by informing those persons that they would be fined up to \$10,000 and/or be incarcerated for up to five years.

63. Cuban businessmen residing in the United States and elsewhere in the world are also suffering from the effects of the blockade, inasmuch as they can no longer make transactions with their country of origin on equal terms: those who reside in the United States are at a disadvantage because United States law prohibits the establishment of any trade links between United States-based entities and entities based in Cuba; those who live elsewhere in the world are at a disadvantage because of the restrictions they will face if they wish to have trade relations with the United States after trading with Cuba.

64. Far from taking a sensible and realistic position in its relations with Cuba, the United States is continuing its efforts to tighten the blockade even further, including an attempt to internationalize this unilateral policy of sanctions and aggression it has imposed on Cuba for over three decades.

65. In violation of General Assembly resolution 49/9, which reiterates its call to all States to refrain from promulgating and applying laws and measures of the kind referred to in its preamble, in conformity with their obligations under the Charter of the United Nations and international law, a bill sponsored by Senator Jesse Helms was introduced in the United States Congress on 9 February 1995, with the main objective of internationalizing the economic blockade against Cuba. The bill includes measures to:

(a) Prevent Cuba from receiving any external financing and from joining international financial institutions;

(b) Control all of Cuba's economic transactions and put pressure on its trading partners;

(c) Impede investment flows to Cuba and, in effect, stifle the country's economic recovery by means of sanctions against businessmen and companies that "traffic" in United States property nationalized following the triumph of the Revolution, including the expropriated property of Cuban nationals who subsequently went to the United States and became citizens of that country;

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(d) Establish formulas, concepts and definitions of what a "transition Government or a democratically elected Government" in Cuba would be, thus infringing the Cuban people's right to self-determination;

(e) Exert maximum pressure on third countries to eliminate virtually all economic ties to Cuba, clearly demonstrating the element of extraterritoriality. Not only could the United States compel other countries not to invest in Cuba, but it could punish nationals of other countries who fail to do its bidding by making them subject to the jurisdiction of its courts;

(f) The United States would also interfere in the trade activities of other States by prohibiting the import of sugars, molasses, syrups and products containing those production factors from countries which in turn had imported them from Cuba.

66. This also violates the principles of the recently founded World Trade Organization, which institutes a reduction in trade barriers and the elimination of discrimination in international trade relations.

67. Obviously, from the legal, economic and political standpoints, this bill is absurd. Even if parts of its text could be amended, the fact remains that the United States federal authorities have expressly stated their intention of overthrowing the Government which the sovereign Cuban people have freely elected.

68. In her letter of 28 April 1995, addressed to Benjamin Gilman, Chairman of the House Foreign Relations Committee, Wendy Sherman, Assistant Secretary for Legislative Affairs of the State Department, stated that the United States would continue its embargo as leverage to pressure the regime to reform. This statement clearly shows the current Administration's position on Cuba.

69. The international community is viewing with growing concern and rejection the ongoing United States policy of hostility and embargo against Cuba, which is both irrational and a contradiction of modern trends, and which undermines the climate of international peace and cooperation all peoples need in order to work wholeheartedly at solving their most urgent problems.

70. For three consecutive years, the General Assembly has demonstrated its commitment to this just aspiration by adopting resolutions 47/19, 48/16 and 49/9. Cuba therefore continues to hope that the United Nations will take an appropriate role in bringing an end to this injustice.

CYPRUS

[Original: English]

[18 May 1995]

Cyprus does not favour any attempt to enforce laws into its territory that are promulgated by other States. It is therefore opposed to the adoption of any measures that have extraterritorial application on its territory.

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DEMOCRATIC PEOPLE'S REPUBLIC OF KOREA

[Original: English]

[16 May 1995]

1. The Democratic People's Republic of Korea maintains the consistent stand that a United Nations Member State should not promulgate and apply a law or a measure that might infringe upon the sovereignty of and hinder the freedom of trade and navigation of other Member States.
2. Laws and measures referred to in resolution 49/9 contravene the principles of the Charter of the United Nations and the international laws stipulating the sovereign equality of States, non-interference in the internal affairs of other States, freedom of trade and international navigation and in particular the free choice of political and economic systems.
3. The economic, commercial and financial embargo against Cuba for over three decades has put serious constraints upon the sustained socio-economic development of Cuba.
4. The Democratic People's Republic of Korea therefore supported the adoption of the resolution calling for an end to the economic, commercial and financial embargo against Cuba.
5. The Democratic People's Republic of Korea reaffirms its position that the economic, commercial and financial restrictions should not be used as a tool of political pressure and the embargo against Cuba should be lifted.

ECUADOR

[Original: Spanish]

[10 May 1995]

1. The legal system of the Republic of Ecuador does not contain, nor does it intend to promulgate, any law or measure of the kind referred to in the preamble to General Assembly resolution 49/9.
2. Without exception, Ecuador's actions in its relations with all the members of the international community are guided by the principles enshrined in the Charter of the United Nations and international law, which provide, inter alia, for freedom of trade and navigation.

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FRANCE

[Original: French]

[19 June 1995]

1. France does not apply any law or measure of the kind referred to in paragraphs 2 and 3 of resolution 49/9.
2. It has consistently expressed its opposition to the promulgation and application, by States Members of the United Nations, of laws and regulations whose extraterritorial effects affect the sovereignty of other States, as well as the freedom of trade and navigation. In its view, such measures violate the general principles of public international law.
3. France, together with its European Union partners, has regularly restated its adherence to these principles.

GHANA

[Original: English]

[16 June 1995]

1. Ghana has no law or measures of the kind referred to in the preamble to resolution 49/9.
2. Ghana voted for resolution 49/9 in the conviction that it was not in conformity with obligations Member States have assumed under the Charter of the United Nations and under international law, for any State to promulgate and apply laws and regulations whose extraterritorial effects affect the sovereignty of other States and the legitimate interests of entities or persons under their jurisdiction, as well as the freedom of trade and navigation.
3. Ghana, never having supported the imposition of the economic, commercial and financial embargo by the United States of America on Cuba, has never promulgated or applied laws whose extraterritorial effects could adversely affect Cuba.

GUYANA

[Original: English]

[29 March 1995]

Guyana fully supported resolution 49/9 and voted in its favour. Guyana, therefore, is committed to paragraphs 2 and 3 of the resolution and honours its mandate.

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INDIA

[Original: English]

[8 May 1995]

India has not promulgated or applied any laws of the kind referred to in the preamble to resolution 49/9 and the necessity of repealing or invalidating any such laws or measures, therefore, does not arise.

IRAN (ISLAMIC REPUBLIC OF)

[Original: English]

[14 June 1995]

In line with its support for General Assembly resolution 49/9, the Islamic Republic of Iran rejects the economic, commercial and financial embargo imposed against Cuba and considers it a violation of the purposes and principles of the Charter of the United Nations, lacking acceptable justification in current international affairs. The Islamic Republic of Iran believes that such embargoes create restrictions against accepted rights and national sovereignty of States as well as principles concerning freedom of trade and economic cooperation at the international level. Accordingly, the Government of the Islamic Republic of Iran urges all countries to respect those principles.

IRAQ

[Original: Arabic]

[6 May 1995]

1. The promulgation by the United States of America of laws and regulations imposing an unjust embargo on the Cuban people constitutes a flagrant violation of the Charter of the United Nations since it has the purpose of achieving unilateral political objectives that bear no relation to international peace and security. This embargo is, moreover, incompatible with the most elementary humanitarian and moral standards.

2. The Government of the Republic of Iraq calls for an end to such inhuman practices aimed at depriving peoples of their right to a life of freedom and dignity and to the adoption of measures designed to deprive States of opportunities for economic advancement and social development.

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KENYA

[Original: English]

[11 April 1995]

The Government of Kenya has neither promulgated nor applied any laws and measures of the kind referred to in resolution 49/9.

LAO PEOPLE'S DEMOCRATIC REPUBLIC

[Original: French]

[31 May 1995]

The Lao People's Democratic Republic deeply regrets the continuation of the economic, commercial and financial embargo imposed by the United States against Cuba. For its part, given its obligations under the Charter of the United Nations and international law, the Lao People's Democratic Republic has never promulgated or applied laws and measures of this kind. It considers that such laws and measures interfere with the sovereignty of other States, as well as with freedom of trade and navigation.

LESOTHO

[Original: English]

[11 April 1995]

1. The Government of the Kingdom of Lesotho has not promulgated or applied national laws and measures of the kind referred to in the preamble to resolution 49/9.
2. The Kingdom of Lesotho has, at all times, striven to act and conduct itself in conformity with international law and the provisions of the Charter of the United Nations.

LIBYAN ARAB JAMAHIRIYA

[Original: Arabic]

[24 April 1995]

1. The Socialist People's Libyan Arab Jamahiriya affirms once more that the best way to resolve disputes between States is to reach a peaceful settlement in accordance with the purposes and principles of the Charter of the United Nations.

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2. In its commitment to those purposes and principles and out of respect for international law, the Socialist People's Libyan Jamahiriya has not promulgated or applied any laws such as those referred to in paragraphs 2 and 3 of resolution 49/9.

3. The Socialist People's Libyan Arab Jamahiriya is likewise suffering under the sanctions that have been maintained against it by the United States of America since 1986, which are similar to the sanctions imposed on Cuba. Accordingly, it reaffirms the tenor of paragraphs 2 and 3 of resolution 49/9 and calls upon the State concerned to desist from adopting measures such as those imposed on Cuba or any other country and to take the necessary steps for their repeal and annulment.

MEXICO

[Original: Spanish]

[26 June 1995]

1. The Government of Mexico, in accordance with the foreign policy principles stipulated in its Political Constitution, continues to observe the relevant provisions of the aforementioned resolution, in fulfilment of its obligations under the Charter of the United Nations and international law.

2. Mexico, faithful to these instruments, has refrained from promulgating and applying laws of an extraterritorial nature that affect freedom of trade and navigation, as State Members of the United Nations are urged to do in resolution 49/9.

3. On the contrary, in 1994 Mexico, recognizing the importance of strengthening its relations with Cuba, a neighbouring country with which it has maintained a tradition of friendly relations based on strict respect for the principles of non-intervention and the self-determination of peoples, sought to strengthen its economic cooperation with that country through bilateral meetings between the two Governments and support for joint investments in Cuba by Mexican companies.

4. Moreover, in July 1994 a framework agreement was signed for the acquisition of the Cuban telecommunications system. In September 1994 a framework agreement was adopted for the establishment of a joint venture at the Cienfuegos refinery. Mexico is now one of Cuba's main investment partners.

5. In addition, the Chamber of Deputies of the Congress of the Union, at its meeting of 22 November 1994, issued a statement signed by the country's four major political parties represented in that body, stating their support for resolution 49/9 and condemning the United States embargo against Cuba.

6. In view of the attempts by various members of the United States Congress to strengthen the embargo against Cuba through the introduction of a bill known as the "Cuban Liberty and Democratic Solidarity Act", the Mexican Government, with full respect for the sovereignty of States, has expressed its deep concern at

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the possibility that such proposals could become law because several of its chapters and sections are unacceptable under international law, in addition to violating specific commitments Mexico has made at the international and bilateral levels.

7. In particular, Mexico has noted that, if such a bill were to become law, it would violate the principles enshrined in the Charter of the United Nations, and in particular, the Declaration on Principles of International Law concerning Friendly Relations and Cooperation among States contained in General Assembly resolution 2625 (XXV), which was unanimously adopted in 1970.

8. Thus, Mexico has maintained that both the letter and the spirit of the bill contain provisions that are in violation of the North American Free Trade Agreement and the Agreement Establishing the World Trade Organization. Moreover, in violation of the principle of respect for sovereignty of States, the bill attempts to give the domestic laws of the United States extraterritorial effect.

9. To sum up, Mexico considers that not only does the implementation of this kind of legal measure ignore the principles of the Charter of the United Nations, but its objectives run counter to the majority view in the international community, which has rejected the economic embargo against Cuba in the United Nations General Assembly for several years running.

10. In conclusion, at the recent meeting of the Rio Group held in Quito on 23 May 1995, the Government of Mexico supported the adoption of a declaration, which was approved, condemning any possible application of the "Cuban Liberty and Democratic Solidarity Act".

MONGOLIA

[Original: English]

[30 June 1995]

The Government of Mongolia maintains diplomatic and consular relations with the Government of Cuba and has not undertaken any measures with a view to restricting its trade and economic relations with Cuba. Consequently, there is no law or other legislative act to be repealed in conformity with resolution 49/9.

MYANMAR

[Original: English]

[10 August 1995]

1. The Union of Myanmar wishes to reiterate that it has consistently practised a policy of strict compliance with the purposes and principles enshrined in the Charter of the United Nations and of scrupulous respect, among others, for the

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principles of the sovereign equality of States, non-intervention and non-interference in their internal affairs, freedom of trade and international navigation.

2. The Union of Myanmar is of the view that the promulgation and application by Member States of laws and regulations the extraterritorial effects of which affect the sovereignty of other States and the legitimate interests of entities or persons under their jurisdiction as well as the freedom of trade and navigation violate the universally accepted principles of international law.

3. In conformity with the above, the Union of Myanmar has not promulgated any laws and regulations of the kind referred to in the preamble to General Assembly resolution 49/9.

NAMIBIA

[Original: English]

[2 May 1995]

1. The Government of the Republic of Namibia believes in the sovereignty of each nation State to exist.

2. The Government of the Republic of Namibia upholds the principles of non-interference in the internal affairs of other States.

3. The Government of the Republic of Namibia enjoys cordial diplomatic relations with Cuba and the United States of America.

4. The Government of the Republic of Namibia views the embargo against Cuba as long overdue and is of the opinion that it is time for the embargo to be lifted so that the long suffering experienced by the Cuban people comes to an end.

5. The Government of the Republic of Namibia urges both the United States of America and Cuba to begin serious negotiations to resolve all aspects of the long-standing dispute between them in the interest of peace, trade, development and good neighbourliness.

NICARAGUA

[Original: Spanish]

[28 July 1995]

1. Nicaragua rejects as a matter of principle economic and commercial embargoes as a means of applying political pressure.

2. Nicaragua maintains diplomatic relations with the Republic of Cuba.

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NORWAY

[Original: English]

[11 April 1995]

Norway has not enacted an economic embargo against Cuba or adopted other measures contradictory to General Assembly resolution 49/9.

PAPUA NEW GUINEA

[Original: English]

[15 June 1995]

1. Papua New Guinea has never promulgated or applied laws and measures of the kind referred to in the preamble to resolution 49/9. The Government of Papua New Guinea has consistently voted in favour of General Assembly resolutions on the necessity of ending the economic, commercial and financial embargo imposed on Cuba.

2. Papua New Guinea believes that the promulgation and application by member States of laws and regulations whose extraterritorial effect affects the sovereignty of other States and legitimate interests of entities or persons under their jurisdiction, as well as the freedom of trade and navigation, are not in conformity with obligations that Member States have assumed under the Charter of the United Nations and international law.

PARAGUAY

[Original: Spanish]

[31 July 1995]

Paraguay applies no restrictive measures whatsoever, whether legal or de facto, whether economic, commercial or financial, against Cuba.

PERU

[Original: Spanish]

[29 June 1995]

1. No law or measure of the kind referred to in the preamble of resolution 49/9 exists or has been applied in Peru. The Government of Peru does not accept the extraterritorial application of domestic laws, such as the "Cuban Democracy Act".

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2. The Government of Peru once again states its adherence to the common objectives of democracy, respect for human rights and economic freedom.

3. Peru's position on this matter can be found in the text of the Declaration of the Third Ibero-American Conference held in Salvador de Bahia, Brazil in 1993, and in the Declaration of Ministers for Foreign Affairs of the Political Mechanism for Consultation and Policy Coordination of the Rio Group, issued in Quito on 23 May 1995.

RUSSIAN FEDERATION

[Original: Russian]

[23 June 1995]

1. In supporting the General Assembly resolution, the Russian Federation based its position on the fact that a consensus on the issue had already emerged in the international community. The Russian Federation, the Latin American countries, the majority of developing countries in Asia and Africa and the Western European States view the embargo as a throw-back to the cold war and an ongoing source of tension between Cuba and the United States. The Russian Federation believes that attempts to "suffocate" Cuba using the embargo are counter-productive and may give rise to unpredictable consequences. Its position is that the lifting of the trade, economic and financial embargo imposed by the United States on Cuba, and the removal of the Cuban-American tension generally, would objectively encourage Cuba's movement towards democracy and an open society.

2. Where it is itself directly concerned, the Russian Federation is firmly guided by the principles of the sovereign equality of States, non-interference in their internal affairs and the freedom of international trade and navigation as mentioned in resolution 49/9, and continues to support normal trade and economic relations with Cuba based on common interest and mutual benefit. Russian trade with Cuba is invariably conducted in strict accordance with generally accepted international norms without any discrimination and on the basis of world prices.

SOUTH AFRICA

[Original: English]

[21 June 1995]

South Africa and Cuba established diplomatic relations on 11 May 1994. In accordance with the policy of the Government of South Africa towards countries with which it has normal diplomatic relations, South Africa will endeavour to foster trade and economic, cultural and sporting links with Cuba, which should be mutually beneficial to both countries.

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SPAIN

[Original: Spanish]

[22 March 1995]

1. With respect to paragraph 2 of resolution 49/9, Spain has never promulgated nor applied any laws or measures which might have entailed, in the case of Cuba, a violation of the principles of the sovereign equality of States, non-interference in their internal affairs and freedom of trade and navigation, to which the preamble of the above-mentioned resolution refers.
2. Paragraph 3 of the resolution is not relevant, in that no such laws or measures exist in Spain.

SRI LANKA

[Original: English]

[23 March 1995]

1. Sri Lanka has neither promulgated nor applied any laws or measures that might affect the sovereignty of Cuba or any laws that violate the freedom of trade or navigation. The question of repealing or invalidating any laws in this respect does not therefore arise.
2. Sri Lanka supported General Assembly resolution 49/9 of 26 October 1994.

TRINIDAD AND TOBAGO

[Original: English]

[24 July 1995]

Trinidad and Tobago has not adopted any measures restricting trade with Cuba.

UKRAINE

[Original: Russian]

[30 June 1995]

1. Ukraine has not adopted any legislation or regulations whose extraterritorial effects might affect the sovereignty of other States and the legitimate interests of entities or persons under Ukraine's jurisdiction, or the freedom of trade and navigation.
2. Ukraine has consistently pursued a policy of strict compliance with the purposes and the principles enshrined in the Charter of the United Nations, in

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particular, the principles of the sovereign equality of States and non-interference in the internal affairs of States.

3. Ukraine does not accept the use of economic measures as a means of achieving political aims and holds that relations between States must be built on the basis of complete respect for the fundamental principles of the Charter and the norms of international law.

UNITED KINGDOM OF GREAT BRITAIN AND
NORTHERN IRELAND

[Original: English]

[18 May 1995]

1. The United Kingdom of Great Britain and Northern Ireland enjoys normal diplomatic and trade relations with Cuba.

2. The Government of the United Kingdom has made clear its opposition to the extraterritorial extension of the United States embargo against Cuba in the Cuban Democracy Act of 1992. In October 1992, the United Kingdom invoked the Protection of Trading Interest Act of 1980. It is now an offence in the UK law for any persons in the United Kingdom to comply with the specific parts of the US Cuban Assets Control Regulations.

3. While the Government of the United Kingdom considers the United States trade policy towards Cuba is primarily a matter for those two Governments, it remains concerned about the extraterritorial aspects of the United States embargo, including legislation proposed by Senator Helms and Congressman Burton.

UNITED REPUBLIC OF TANZANIA

[Original: English]

[20 June 1995]

1. The Government of the United Republic of Tanzania has consistently rejected any unilateral promulgation and application of laws such as those referred to in resolution 49/9 because such measures are inconsistent with the general principles of international law and violate the provisions of Article 1 of the Charter of the United Nations, in particular paragraph 2 on developing friendly relations among nations based on respect for the principle of equal rights and self-determination of peoples.

2. Tanzania also opposes laws and regulations whose extraterritorial application constitutes an infringement on the sovereign rights of other States. Therefore, the Government reaffirms its principled stand to implement fully all resolutions of the United Nations, including General Assembly resolutions 47/19, 48/16 and 49/9 on ending the embargo against Cuba.

URUGUAY

[Original: Spanish]

[13 June 1995]

Whereas Uruguay has maintained a foreign policy based on respect for the principles of the Charter of the United Nations and international law, in particular, freedom of international trade and navigation without any type of restrictions, and, for its part, does not recognize in its legislation the extraterritorial application of domestic laws, the Government of the Eastern Republic of Uruguay has not applied any measures or laws of the kind referred to in the preamble to resolution 49/9.

VIET NAM

[Original: French]

[1 June 1995]

1. The embargo imposed for several decades by the United States of America against Cuba constitutes a violation of public international law in general and the laws of free trade in particular, and runs counter to the current trend towards cooperation for development on a basis of equality between States without distinction as to political regime.
2. The resolutions of the United Nations General Assembly and of the Movement of Non-Aligned Countries calling for an end to the embargo against Cuba reflect not only the common concern of the international community regarding this anachronistic policy of coercion against the Cuban people, but also the common aspiration for the rejection of extraterritorial legislation in the interest of harmonious international relations.
3. Viet Nam is of the view that disputes between the United States and Cuba should be settled through dialogue and negotiation.
4. Having constantly in mind the difficulties caused to the Cuban people by the United States embargo, the Government and people of Viet Nam have undertaken a number of activities to provide support and assistance to the Cuban people.
5. Viet Nam has protested and will continue to protest legislation and measures implementing the embargo against Cuba. Viet Nam has supported the resolutions adopted and reaffirms the need to end the economic, commercial and financial embargo against Cuba.
6. Viet Nam is of the view that the Secretary-General, in his next report, should put forward effective means of ending the embargo and providing assistance to Cuba so as to overcome the difficulties that have arisen as a result of the United States embargo.

ZAMBIA

[Original: English]

[12 June 1995]

1. The Government of Zambia has never at any given time applied any laws or measures aimed at enforcing the economic, commercial and financial embargo against Cuba. On the contrary, Zambia is of the view that the continued imposition of such an embargo has a very negative effect, especially on the most vulnerable groups such as the less privileged population of that country, and therefore, deserves to be lifted without any further delay.

2. As a sovereign State, Zambia feels that continued promulgation and application by Member States of laws and regulations whose extraterritorial effects affects the sovereignty of other States is not in the interest of international cooperation as it undermines the sovereign equality of nations. Since prosperity is an important lever for empowering the people of any country in this regard, Zambia feels the Cuban people need to be availed of the widest possible economic opportunities through free trade in order to empower them.

III. REPLIES RECEIVED FROM ORGANS AND AGENCIES OF THE
UNITED NATIONS SYSTEM

A. United Nations Children's Fund

4. The situation of children in Cuba has been adversely affected by a number of factors, including the embargo, internal factors and other external factors. As with most such situations it is not possible to separate the combined negative effects of these factors. However, it is apparent that as a result of those effects, the situation of children in Cuba has come under serious pressure and special efforts supported by the international community are required to protect children.

5. Nutritional deficiencies represent one area of difficulty. For example, UNICEF understands that approximately 50 per cent of the children under one year of age showed deficiency in iron, calcium, vitamin A and vitamin B complex. Likewise, nearly half of pregnant women have iron deficiency anaemia, which, combined with deteriorating overall food intake, is contributing to a rise in the number of low birth weight babies.

6. The lack of availability of essential medical supplies gives particular cause for concern. Even antibiotics and supplies for the sterilization of medical instruments are in short supply. These shortages, combined with nutritional factors, have contributed to the very significant increase in maternal mortality in the last year.

7. Serious shortages in school supplies remain a major factor undermining child education. For example, while the school system requires some 50 million notebooks and another 50 million pencils, only 20 million of each have been available each year for the last two years.

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8. The water supply system continues to be a source of serious concern. In the past year, Cuba was able to obtain only 26 per cent of its requirements of chlorine and some 10 per cent of aluminium sulphate. As both of these items are essential for water purification, acute diarrhoeal diseases among children continued to rise. Regular electric power outages and difficulties in obtaining supplies to maintain the urban water supply also seriously affected the water supply situation.

B. United Nations Centre for Human Settlements (Habitat)

9. Habitat would like to report, based on extensive consultations with its sectoral counterparts in Cuba, the following information on the impact of the embargo on the housing and human settlements situation in the country.

10. The crisis in the energy sector, resulting from the loss of Cuba's main sources of fuel supply in Eastern Europe, as well as from the embargo, has had direct consequences on housing production, infrastructure delivery and maintenance and transport.

11. The Government of Cuba has had to curtail its foreseen target of 60,000 housing units per year in the present five-year development plan and it is estimated that production was reduced from 1991 onward to roughly 22,000 units.

12. The main factors responsible for the decline were the sharp fall in cement and steel production (78 per cent and 75 per cent less respectively from 1991), both heavily dependent upon availability of fuel.

13. Quite interesting and very encouraging is the fact that the sudden crisis in the production of materials such as cement and steel, which had been used extensively in the past in housing programmes in Cuba, has prompted a much needed rethinking in terms of technologies and materials for house construction.

14. Starting in 1992, emphasis was placed on the development of alternative technologies based on indigenous materials, primarily pozzolanic cement and stabilized soil. The Cuban authorities estimate that, thanks to the alternative materials so far developed, targets for housing production will increase as of this year to roughly 35,000 units, still short of the target originally envisaged at the start of the five-year plan, but a marked improvement over the performance from 1991 to 1994.

15. Habitat has supported, in 1994-1995, the efforts of the Government of Cuba in developing alternative technologies by financing a training programme and introducing improved production systems.

C. United Nations Conference on Trade and Development

16. UNCTAD provides technical assistance to the Government of Cuba in the following areas: assistance in the commercialization of its biotechnology products and services, which includes, *inter alia*, advisory and training activities on strategic planning, organizational design, marketing strategy and

intellectual property protection. Furthermore, the Government of Cuba has recently requested UNCTAD to implement its cargo tracking system (ACIS) project in Cuba.

D. United Nations Development Programme

17. Assistance is to be provided to the Government of Cuba in support of its actions for the transformation of the Cuban economy, including human resource development programmes and the strengthening of managerial capacities at the national, provincial and municipal levels, following the activities initiated through the UNDP Management Development Programme for the strengthening of the Cuban administration.

18. Actions are also under consideration in critical areas such as financial management and accountability, tax reform, budget formulation, execution and control, national accounts, marketing techniques and information systems for the decision-making process in the economic areas.

E. United Nations Educational, Scientific and Cultural Organization

19. UNESCO is continuing its efforts to offset the effects of the embargo in its fields of competence: its action has made it possible, owing to the participation of Cuban specialists in events organized in the countries of Latin America and the Caribbean and meetings held in Cuba itself, to build a bridge between the island and the region.

20. Recent examples of cooperation include the Organization's financial and technical contribution to Pedagogía 95, a major congress of educators held in Cuba in February 1995, and the establishment of four UNESCO chairs in the fields of higher education, information technology, teacher training and cultural heritage.

21. Furthermore, the German foundation Tias-Gesellschaft Nürnberg has awarded a grant of more than \$200,000 for the manufacture of 3 million exercise books for children in Cuban schools. These exercise books will bear the UNESCO logo, a quotation from the poet José Martí and the words "1995 - United Nations Year for Tolerance".

22. In addition, a large-scale project of the World Decade for Cultural Development - the Cultural Information System of Latin America and the Caribbean - enables Cuba to stay in touch with other countries of the region on cultural matters.

23. UNESCO's Regional Office for Culture in Latin America and the Caribbean is located at La Havana.

F. World Food Programme

24. WFP has complied with resolution 49/9 by continuing its regular development programme with Cuba and by cooperating in an operation aimed at assisting vulnerable groups (children and pregnant women) located at La Havana and Santiago de Cuba. This operation is supported bilaterally by Canada, Italy, the Netherlands and Norway. The urban sector has been hardest hit by the current economic crisis and consequent food shortfalls.

25. WFP strives to maintain the level of its significant contribution to Cuba (approximately 65 per cent of the total United Nations contribution). This food assistance helps the Cuban people to increase their agricultural, livestock and dairy production, despite the adverse effects of the economic, commercial and financial embargo on those sectors.

* * *

26. The following agencies and programmes of the United Nations system replied that they had no relevant information to submit to the report of the Secretary-General on the implementation of General Assembly resolution 49/9: the Economic Commission for Latin America and the Caribbean (ECLAC); the International Labour Organization (ILO); the United Nations International Drug Control Programme; the International Maritime Organization (IMO); the International Monetary Fund (IMF); the United Nations International Research and Training Institute for the Advancement of Women (INSTRAW); the World Bank, the World Health Organization (WHO); and the World Trade Organization.



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Fiftieth session
Item 144 of the provisional agenda*

REPORT OF THE INTERNATIONAL LAW COMMISSION ON THE WORK OF ITS FORTY-SEVENTH SESSION

Note by the Secretary-General

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* A/50/150.



I. INTRODUCTION

1. The International Law Commission, established in pursuance of General Assembly resolution 174 (II) of 21 November 1947, in accordance with its statute annexed thereto, as subsequently amended, held its forty-seventh session at its permanent seat at the United Nations Office at Geneva from 2 May to 21 July 1995.
2. The Commission's agenda for its forty-seventh session consisted of the following items:
 1. Filling of a casual vacancy.
 2. Organization of the work of the session.
 3. State responsibility.
 4. Draft Code of Crimes against the Peace and Security of Mankind.
 5. International liability for injurious consequences arising out of acts not prohibited by international law.
 6. The law and practice relating to reservations to treaties.
 7. State succession and its impact on the nationality of natural and legal persons.
 8. Programme, procedures and working methods of the Commission and its documentation.
 9. Cooperation with other bodies.
 10. Date and place of the forty-eighth session.
 11. Other business.
3. The work of the Commission during its forty-seventh session is described in its report to the General Assembly. ^{1/} Chapter IV, devoted to "State responsibility", contains a number of articles for inclusion in Parts Two and Three of the draft, which were provisionally adopted by the Commission on first reading. Chapter V concerning "International liability for injurious consequences arising out of acts not prohibited by international law" contains draft articles on general principles which were provisionally adopted by the Commission on first reading.

^{1/} Official Records of the General Assembly, Fiftieth Session, Supplement No. 10 (A/50/10).

4. For the convenience of the representatives to the fiftieth session of the General Assembly, the draft articles adopted by the Commission at its forty-seventh session under the two above-mentioned topics are reproduced below.

II. DRAFT ARTICLES ON STATE RESPONSIBILITY

Part Two

Content, forms and degrees of international responsibility

Article 13

Proportionality

Any countermeasure taken by an injured State shall not be out of proportion to the degree of gravity of the internationally wrongful act and the effects thereof on the injured State.

Article 14

Prohibited countermeasures

An injured State shall not resort, by way of countermeasure, to:

- (a) The threat or use of force as prohibited by the Charter of the United Nations;
- (b) Extreme economic or political coercion designed to endanger the territorial integrity or political independence of the State which has committed an internationally wrongful act;
- (c) Any conduct which infringes the inviolability of diplomatic or consular agents, premises, archives and documents;
- (d) Any conduct which derogates from basic human rights; or
- (e) Any other conduct in contravention of a peremptory norm of general international law.

Part Three

Settlement of disputes

Article 1

Negotiation

If a dispute regarding the interpretation or application of the present draft articles arises between two or more States Parties to the present draft articles, they shall, upon the request of any of them, seek to settle it amicably by negotiation.

Article 2

Good offices and mediation

Any State Party to the present draft articles, not being a party to the dispute, may, upon its own initiative or at the request of any party to the dispute, tender its good offices or offer to mediate with a view to facilitating an amicable settlement of the dispute.

Article 3

Conciliation

If, three months after the first request for negotiations, the dispute has not been settled by agreement and no mode of binding third-party settlement has been instituted, any party to the dispute may submit it to conciliation in conformity with the procedure set out in the annex to the present draft articles.

Article 4

Task of the Conciliation Commission

1. The task of the Conciliation Commission shall be to elucidate the questions in dispute, to collect with that object all necessary information by means of inquiry or otherwise and to endeavour to bring the parties to the dispute to a settlement.
2. To that end, the parties shall provide the Commission with a statement of their position regarding the dispute and of the facts upon which that position is based. In addition, they shall provide the Commission with any further information or evidence as the Commission may request and shall assist the Commission in any independent fact-finding it may wish to undertake, including fact-finding within the territory of any party to the dispute, except where exceptional reasons make this impractical. In that event, that party shall give the Commission an explanation of those exceptional reasons.

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3. The Commission may, at its discretion, make preliminary proposals to any or all of the parties, without prejudice to its final recommendations.

4. The recommendations to the parties shall be embodied in a report to be presented not later than three months from the formal constitution of the Commission, and the Commission may specify the period within which the parties are to respond to those recommendations.

5. If the response by the parties to the Commission's recommendations does not lead to the settlement of the dispute, the Commission may submit to them a final report containing its own evaluation of the dispute and its recommendations for settlement.

Article 5

Arbitration

1. Failing the establishment of the Conciliation Commission provided for in article 3 or failing an agreed settlement within six months following the report of the Commission, the parties to the dispute may, by agreement, submit the dispute to an arbitral tribunal to be constituted in conformity with the annex to the present draft articles.

2. In cases, however, where the dispute arises between States parties to the present draft articles, one of which has taken countermeasures against the other, the State against which they are taken is entitled at any time unilaterally to submit the dispute to an arbitral tribunal to be constituted in conformity with the annex to the present draft articles.

Article 6

Terms of reference of the Arbitral Tribunal

1. The Arbitral Tribunal, which shall decide with binding effect any issues of fact or law which may be in dispute between the parties and are relevant under any of the provisions of the present draft articles, shall operate under the rules laid down or referred to in the annex to the present draft articles and shall submit its decision to the parties within six months from the date of completion of the parties' written and oral pleadings and submissions.

2. The Tribunal shall be entitled to resort to any fact-finding it deems necessary for the determination of the facts of the case.

Article 7

Validity of an arbitral award

1. If the validity of an arbitral award is challenged by either party to the dispute, and if within three months of the date of the challenge the parties have not agreed on another tribunal, the International Court of Justice shall be competent, upon the timely request of any party, to confirm the validity of the award or declare its total or partial nullity.
2. Any issue in dispute left unresolved by the nullification of the award may, at the request of any party, be submitted to a new arbitration before an arbitral tribunal to be constituted in conformity with the annex to the present draft articles.

Annex

Article 1

The Conciliation Commission

1. A list of conciliators consisting of qualified jurists shall be drawn up and maintained by the Secretary-General of the United Nations. To this end, every State which is a Member of the United Nations or a party to the present draft articles shall be invited to nominate two conciliators, and the names of the persons so nominated shall constitute the list. The term of a conciliator, including that of any conciliator nominated to fill a casual vacancy, shall be five years and may be renewed. A conciliator whose term expires shall continue to fulfil any function for which he shall have been chosen under paragraph 2.
2. A party may submit a dispute to conciliation under article 3 of Part Three by a request to the Secretary-General, who shall establish a Conciliation Commission to be constituted as follows:
 - (a) The State or States constituting one of the parties to the dispute shall appoint:
 - (i) One conciliator of the nationality of that State or of one of those States, who may or may not be chosen from the list referred to in paragraph 1; and
 - (ii) One conciliator not of the nationality of that State or of any of those States, who shall be chosen from the list.
 - (b) The State or States constituting the other party to the dispute shall appoint two conciliators in the same way.
 - (c) The four conciliators appointed by the parties shall be appointed within 60 days following the date on which the Secretary-General receives the request.

(d) The four conciliators shall, within 60 days following the date of the last of their own appointments, appoint a fifth conciliator chosen from the list, who shall be chairman.

(e) If the appointment of the chairman or of any of the other conciliators has not been made within the period prescribed above for such appointment, it shall be made from the list by the Secretary-General within 60 days following the expiry of that period. Any of the periods within which appointments must be made may be extended by agreement between the parties.

(f) Any vacancy shall be filled in the manner prescribed for the initial appointment.

3. The failure of a party or parties to participate in the conciliation procedure shall not constitute a bar to the proceedings.

4. A disagreement as to whether a Commission acting under this annex has competence shall be decided by the Commission.

5. The Commission shall determine its own procedure. Decisions of the Commission shall be made by a majority vote of the five members.

6. In disputes involving more than two parties having separate interests, or where there is disagreement as to whether they are of the same interest, the parties shall apply paragraph 2 in so far as possible.

Article 2

The Arbitral Tribunal

1. The Arbitral Tribunal referred to in articles 5 and 7 (2) of Part Three shall consist of five members. The parties to the dispute shall each appoint one member, who may be chosen from among their respective nationals. The three other arbitrators including the Chairman shall be chosen by common agreement from among the nationals of third States.

2. If the appointment of the members of the Tribunal is not made within a period of three months from the date on which one of the parties requested the other party to constitute an arbitral tribunal, the necessary appointments shall be made by the President of the International Court of Justice. If the President is prevented from acting or is a national of one of the parties, the appointments shall be made by the Vice-President. If the Vice-President is prevented from acting or is a national of one of the parties, the appointments shall be made by the most senior member of the Court who is not a national of either party. The members so appointed shall be of different nationalities and, except in the case of appointments made because of failure by either party to appoint a member, may not be nationals of, in the service of or ordinarily resident in the territory of, a party.

3. Any vacancy which may occur as a result of death, resignation or any other cause shall be filled within the shortest possible time in the manner prescribed for the initial appointment.
4. Following the establishment of the Tribunal, the parties shall draw up an agreement specifying the subject-matter of the dispute, unless they have done so before.
5. Failing the conclusion of an agreement within a period of three months from the date on which the Tribunal was constituted, the subject-matter of the dispute shall be determined by the Tribunal on the basis of the application submitted to it.
6. The failure of a party or parties to participate in the arbitration procedure shall not constitute a bar to the proceedings.
7. Unless the parties otherwise agree, the Tribunal shall determine its own procedure. Decisions of the Tribunal shall be made by a majority vote of the five members.

III. DRAFT ARTICLES ON INTERNATIONAL LIABILITY FOR INJURIOUS
CONSEQUENCES ARISING OUT OF ACTS NOT PROHIBITED BY
INTERNATIONAL LAW

Article A [6]*

Freedom of action and the limits thereto

The freedom of States to carry on or permit activities in their territory or otherwise under their jurisdiction or control is not unlimited. It is subject to the general obligation to prevent or minimize the risk of causing significant transboundary harm, as well as any specific obligations owed to other States in that regard.

Article B [8 and 9]

Prevention

States shall take all appropriate measures to prevent or minimize the risk of significant transboundary harm.

* Articles A, B, C and D deal with general principles. The placement of these articles will be determined once all the articles on the topic have been adopted on first reading.

Article C [9 and 10]

Liability and reparation**

In accordance with the present articles, liability arises from significant transboundary harm caused by an activity referred to in article 1 and shall give rise to reparation.

Article D [7]

Cooperation

States concerned shall cooperate in good faith and as necessary seek the assistance of any international organization in preventing or minimizing the risk of significant transboundary harm and, if such harm has occurred, in minimizing its effects both in affected States and in States of origin.

** As is clear from the phrase "[i]n accordance with the present articles", the substantive content of this article is left to later elaboration of the articles on liability. At this stage, the article is a working hypothesis of the Commission.